

# Introduction to Road Maintenance Council Contracts (RMCC)

Roads & Traffic Authority of NSW

## RMCC - Road Maintenance Council Contract



Part I Intent & Key Concepts of the RMCC

Part 2 Key Requirements of the RMCC

Part 3 Overview of the documents

Part 4 Key differences to the SIMC



## Intent & Key Concepts

#### Sharing values and trust by:

- ✓ Focus on value for money Collaboratively improving the performance of the Services
- ✓ Improved knowledge transfer
- ✓ Greater involvement of council in planning and priority setting more flexibility & empowerment for Council to act in the best interests of the road and road users
- ✓ Increased price transparency
- ✓ Fair & equitable sharing of risk



## Intent & Key Concepts

#### **RMCC Outcomes:**

- ✓ A safe, serviceable and sustainable road network
- √ Viable and sustainable contracts that demonstrate value for money
- ✓ Reduced administration & management overheads
- ✓ Improved performance in time, cost and quality



## Intent & Key Concepts

## Performance Management

#### Performance will be measured and monitored. RTA will:

- Define Key Performance Measures (KPMs) and performance thresholds
- Monitor and investigate council performance
- Encourage use of subcontractors and resource sharing through Peer Exchange Groups (PEGs)
- When necessary, request council implement a Performance Improvement Plan (PIP)



## Intent & Key Concepts

### **RMCC Steering Committee:**

To oversee the operation of the RMCC. Membership will consist of:

- ✓ United Services Union (USU)
- ✓ Local Government & Shires Association (LGSA)
- ✓ Institute of Public Works Engineering Australia (IPWEA)
- ✓ RTA, and
- ✓ Individual councils, by invitation.

# Intent & Key Concepts



## Peer Exchange Groups (PEGs)

- Establish a number of PEGs in each Region
- Each PEG includes reps from RTA & each council
- Informal groups formed to pursue continuous improvement by:
  - Comparing performance, efficiencies and work practices
  - Sharing experiences, best practices and resources
  - Providing encouragement and support
  - Improving the delivery of the services

# Intent & Key Concepts



#### Default and Show Cause Notice

#### Council may be in default:

- If it fails to provide a satisfactory Performance Improvement Plan (PIP)
- If it does not implement the PIP as agreed or improvement does not occur
- ■For poor performance more generally (eg. OH&S)
- A notice may be issued to show cause why RTA should not:
  - Notify Council not to perform the certain Services in the future
  - Terminate the contract due to poor performance



## Intent & Key Concepts

#### Insurance

This Contract will be run under a Principal Arranged Insurance (PAI) scheme.

Under this scheme

- Council will be named as an insured for RTA contract works and third party liability insurance
- However, Council must provide for other relevant insurances, e.g.
  - Motor Vehicle, Workers Compensation, Professional Indemnity etc.
- Benefits to Council: low deductibles, low premiums.
- Benefits to RTA: consistent claims management, lower cost, simpler administration.



## Intent & Key Concepts

## Dispute Resolution

Where possible, disputes must be resolved through informal processes. However, a more structured approach is also described:

- Step T
  - A formal meeting must be held CM (RTA) & authorised person (Council)
- Step 2
  - After I week, escalate dispute to SPMM (RTA) & Engg. Director (Council)
- ■Step 3
  - After 2 weeks, escalate dispute to RM (RTA) & GM (Council).

## Key Requirements



## Contract period:

- Commences I October 2008 with an initial term of 3 years and 9 months, with an option to extend yearly unless and until terminated.
- ■RTA can terminate the RMCC:
  - On 6 months notice, due to:
    - (e.g. change in Government policy)
  - Council becoming insolvent
  - Significant default by council under the contract or poor performance
    - Failure to rectify poor performance (through performance management mechanisms and after the transition period of 21 months).

## Key Requirements



### Maintenance period:

- •Annual (12 monthly) cycle commencing I July each year of the Contract term, except
- The first period will be a 9 month period.

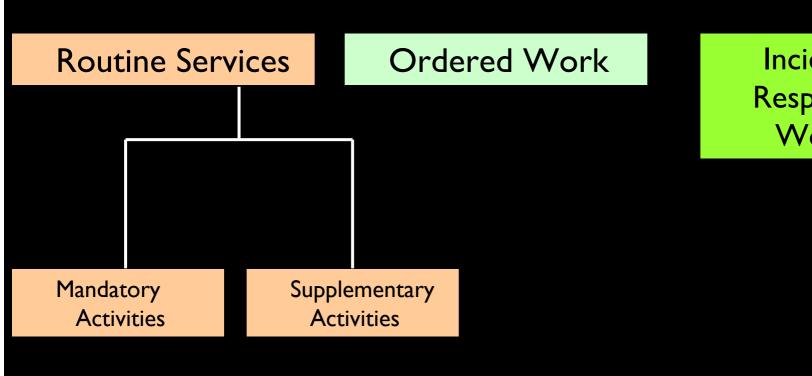
## Transition period:

- ■21 months for familiarisation (i.e. Until 30 June 2010)
  - RTA guarantees Routine Services
  - Council has first opportunity to price Ordered Work
  - RTA does not exercise performance based termination rights.





## Scope of the Services:



Incident Response Work





## Routine Services

#### Mandatory Activities

- Maintenance Activities which must be undertaken in accordance with the Intervention Levels i.e.
  - UDS (Upper Defect Severity)
  - RT (Response Time) &
  - IF (Intervention Frequency)

#### Supplementary Activities

- Maintenance Activities which must be monitored as per the Investigatory
   Requirements and prioritised based on RTA requirements & funding availability through
  - UDS (Upper Defect Severity)
  - IF (Intervention Frequency)





#### **Routine Services**

- RTA sets Fixed Upper Limit
- Council provides quarterly cash flow and accomplishment
- The Fixed Upper Limit covers Mandatory Activities and some Supplementary
- RTA reimburses actual costs (it is NOT a Lump Sum)
- RTA pays in advance in quarterly instalments
- RTA adjusts & reconciles expenditure each quarter
- Valid costs consist of Direct Costs + Indirect Costs only
  - No contingency needed for estimating risk
  - No allowance for rework
  - No profit margin
- Progress monitored through RMAP





#### **Ordered Work**

- RTA provides indicative funding planned through RMAP
- OW costs consist of Direct Costs + Indirect Costs + Mark-up
- Mark-up consists of:
  - Allowance for estimating risk
  - Corporate overheads
  - Contingency for rework
- ■RTA will pay actual increased costs due to wet weather
- New process: RTA can issue Request for Proposal (RFP)
  - Pseudo-competitive environment between councils

Activity	Activity Maintenance Activity			CDEO DEE	Roi	utine Services	Ordered Work?	
Group	Code	Description	UOM	SPEC REF	Mandatory?	Supplementary?	Ordered Work?	
GENERAL								
110 Ass	et inspec	tions						
	111	Routine inspections	km	M1	YES	NO	NO	
	112	Additional inspections	each	M1	NO	NO	YES	
PAVEMENT N	MAINTEN A	ANCE						
<b>200</b> Rou	itine Pave	ement						
	201	Pothole repair	$m^2$	M200	YES	NO	NO	
	202	Edge repair	m	M200	Defects < 20 m	YES, but defects >20 m generally rectified through other treatments	NO	
			m²	M200	Defects < 20 m <sup>2</sup>	YES, but defects >20 m² generally rectified through other treatments	For defects > 20 m or 20 m <sup>2</sup> use other activities such as 250 Heavy patching, 272 Water blasting or 290 Pavement	
			m <sup>2</sup>	M200 Defects < 20 m <sup>2</sup>		YES, but defects >20 m² generally rectified through other treatments	rehabilitation	
	209	Reinstatement of road openings	m <sup>2</sup>	M208 or M209	NO	NO	NO	
210 Cra	cks and J	oints						
	211	Crack sealing flexible pavement	m <sup>2</sup>	M211	NO	YES	NO	
	212	Crack sealing rigid pavement	m <sup>2</sup>	M212	NO	YES	NO	
	213	Cross-stitching cracks and joints	each	M213	NO	YES	NO	
	214	Repair joints	m	M214	NO	YES	NO	
	215	Repair spalls	m	M215	NO	YES	NO	
220 Uns	ealed Pa	vement	, ,			N/CO		
	221	Formation grading	km	M220	NO	YES (may include addition of new material at isolated locations)	NO	
	222	Formation resheeting <sup>A</sup>	km	M220	NO	NO	YES	
	223	Incorporate new base material <sup>B</sup>	m <sup>3</sup>	M220	NO	NO	YES	
	224	Formation earthworks	m <sup>3</sup>	M220, M293	NO	NO	YES	
	225	Initial sealing of formation	km	M220, R106, R107, R111	NO	NO	YES	

## Key Requirements



## Road Maintenance Annual Plan (RMAP)

#### The RMAP:

- Planning tool Council's anticipated (& achievable) work program
- Prepared by Council in consultation with RTA & agreed by RTA
- Reflects particular needs of the network (JPA)
- Details planned Routine Service and indicative Ordered Work
- Reviewed & updated at least quarterly

## Key Requirements



## RMAP (Contd.)

## RTA will in February each year:

- Routine Services: advise the Fixed Upper Limit for the next FY
- Ordered Work: provide indicative allocations.

## Council will submit to RTA by June each year:

- Routine Services: the planned accomplishment for each quarter
- Ordered Work: the planned work program.

ROUTINE SERVICES				Initial Annual Plan		Accomplishment						E	xpenditure		REPORT: OCTOBER 2008	
Acti	vity Group		Maintenance Activity				Past periods		Fu at plan	ture periods:	Revised end of	Variation from	Actual year-to-	Revised	% of	
Code	Description	Code	Description	UOM	Accomplishment	Expenditure	End Q1	End Q2	End Q3	End Q4	year accomplishment	initial plan	date expenditure	allocation	revised	Comments
GENERAL	•	Oouc	Description				Life Q1	Liiu Q2	Life Qu	Life Q4						
	Asset															
110	inspections	111	Includes only routine inspections			\$ 20,000							\$ 5,000	\$ 20,000	25%	
PAVEMEN					***************************************				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					
200 210	Routine Pavem		Includes repair pothole, edges, surface and pavement shape  Crack sealing flexible pavement	2	0	\$ -	0	0	0		0	#DIV/0!	\$ -	\$ -	#DIV/0!	
210	Cracks and Joints		Crack sealing rigid pavement	m <sup>2</sup>	0		0	0	0	0	0	#DIV/0!				
		213	Cross-stitching cracks and joints	each	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
		214	Repair joints	m	0		0	0	0	0	0	#DIV/0!				
	Unacaled	215	Repair spalls	m	0		0	0	0	0	0	#DIV/0!				
220	Unsealed Pavement	221	Formation grading	km	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
240	Shoulders	241	Shoulder grading	km	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
	R ASSETS															
300	General Corrido		Includes litter removal, graffit/poster removal and sweeping	ho	0	\$ -		//////////////////////////////////////	0		0	#DIV(0)	\$ -	\$ -	#DIV/0!	
310	Vegetation control	311 312	Ground vegetation control  Control saplings within clear zone	ha km	0		0	0	0	0	0	#DIV/0! #DIV/0!				
		313	Noxious weed control on freeways	each	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
		314	Control vegetation for fire management	km	0		0	0	0	0	0	#DIV/0!				
320	Landscaping	315 321	Control trees for sight distance / vegetation-free areas  Landscape maintenance	each m <sup>2</sup>	0	s .	0	0	0	0	0	#DIV/0! #DIV/0!	\$	\$ .	#DIV/0!	
330	Roadside	331	Boundary fencing maintenance	m	0	•	0	0	0	0	0	#DIV/0!	•		#D1110.	
		332	Fauna fencing maintenance	m	0		0	0	0	0	0	#DIV/0!				
		334	Stock grids and races	each		ş .						WENT OF	\$ -	s -	#DIV/0!	
		335 337	Maintain/repair noise barriers Footpaths and paved areas	m m²	0		0	0	0	0	0	#DIV/0! #DIV/0!				
		338	Stockpile sites	each	0		0			-	0	#DIV/0!				
340	Vacant	341	Service vacant property	each	0	9	0 -		0		0	#DIV/0!	\$ .	s .	#DIV/0!	
010	Property	041		00011			min m		20000000				•	*		
350	Slope Stability	351, 352	Inloudes monitoring, dewatering system and routine slope maintenance			-	WW. 44	W. Wh.					<b>\$</b> -	<b>\$</b> -	#DIV/0!	
360	Winter	361, 362	Includes snow poles and minor snow and ice removal			\$ .							\$ -	s -	#DIV/0!	
	Maintenance ONAL ASSETS	'														
	Rest Areas	A11 A12	Includes service and minor repairs of rest areas			\$ -					XIIIIIIIIIIIII		\$ .	<b>\$</b> -	#DIV/0!	
420	Toilets		Includes service and minor repair of toilets			\$ -								\$ -	#DIV/0!	
DRAINAC	E															
510	Surface Drains	511, 512,	Includes cleaning and minor repairs of drains and kerb/gutters			\$ -							\$ -	\$ -	#DIV/0!	
520	Subsoil Drain	513 521	Includes cleaning and minor repairs of subsoil drains			s .							\$	8 .	#DIV/0!	
530	Pipes/culverts	531	Clean culverts	each	0	•	0	0	0	0	0	#DIV/0!	•		IIDITIO:	
		532	Minor repair culverts	each	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
540	Dite	534 541	Minor repair headwalls and/or wingwalls  Clean pits	each each	0		0	0	0	0	0	#DIV/0! #DIV/0!				
340		542	Minor repair pits or replace lids	each	0	\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
550	Stormwater	551, 553,	Includes cleaing floodways, GPT's and sedimentation basins			\$ -							\$ -	\$ -	#DIV/0!	
	Devices	555				•							•	•		
	FACILITIES  Guide Posts	611	Includes maintenance of quide posts.			\$ -	4						¢	\$ -	#DIV/0!	
010	Jaine Pusts		повись папенаное огуше роза.			•							-		#D(V/U:	
620	Safety Barriers	621, 622, 624, 626	Includes repair to existing safety barriers.			\$ -							\$ -	\$ -	#DIV/0!	
630	Pedestrian	631	Repair pedestrian fencing	m		<b>\$</b> -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
	Fencing Signs		Maintain minor signs	each	0		0	0	0	0	0	#DIV/0!				
J40	9110		Replace minor signs	each		\$ -	0	0	0	0	0	#DIV/0!	\$ -	\$ -	#DIV/0!	
			Maintain major signs	each	0		0	0	0	0	0	#DIV/0!				
						\$ 20,000		Forecast e					\$ 5,000	\$ 20,000	25%	
							\$ 5,000	\$ 11,000	\$ 15,000	\$ 20,000						
Cour	cil signat	uro.			Date:											
Coul	ui siyilal	ui C.			Date.											

ORDERED WORK				Indicative initial plan		Revised plan			Indicative timing							REPORT: OCTOBER 2008
Activity	Activity Maintenance Activity			Planned Indicative		Planned Indicative Variation		Variation	mulcauve tilling							
Group	Code	Description	UOM	Accomplishment		Accomplishment	Allocation	1	JA	s o	N D	J	F A	И A	M J	Comments
GENERAL									•	-   -	<del>-</del>	1.	.	.	•	
110	112	Includes only additional inspections			\$ -		\$ -			x x						
PAVEMEN						***************************************			,,,,,,,,,,,,,,,,	,,,,,,,,,,,			,,,,,,,,,		,,,,,,,,,,,	
220	Unsealed Pa		line.	0	\$ -		s -	#DIV/0!								
		Formation resheeting Initial sealing of formation	km km	0	-	0	• -	#514/0!	X X		x x		+	+		
230	Slab stability		m <sup>2</sup>	0	\$ -	0	\$ -	#DIV/0!	x	хх						
240	Shoulders															
		Shoulder resheeting	km	0	\$ -	0	\$ -	#DIV/0!		x x	_		<b>—</b>	$\perp$		
050		Seal widened shoulder	km	0		0					X					
250	Heavy patch 251	Heavy patch existing sprayed seal	m <sup>2</sup>	0		0			x x							
		Heavy patch AC pavement	m <sup>2</sup>	0	\$ -	0	\$ -	#DIV/0!	^ ^			+	+			
		Concrete slab replacement	m <sup>2</sup>	0		0							+			
260	Bitumen Res	•	m <sup>2</sup>	0	\$ -	0	\$ -	#DIV/0!					X J	x x		
	Bitumen Ret	-	m <sup>2</sup>	0	\$ -	0	\$ -	#DIV/0!								
280	Asphalt Res	urfacing	m²	0	\$ -	0	\$ -	#DIV/0!								
290	Pavement Re															
		Pavement rebuild existing sprayed seal	m <sup>2</sup>	0	<b>s</b> -	0	\$ -	#DIV/0!					_			
		Pavement rebuild AC pavement	m <sup>2</sup>	0		0				_		$\perp$	+			
CORRIDO		Pavement rebuild concrete pavement	m²	0		0										
		landscaping and boundary fencing						X///////////								
330		Remove mature trees within clear zone	each	0	\$ -	0	<u> </u>	#DIV/0!								
		Create new fire breaks	km	0	\$ -	0	\$ -	#DIV/0!								
		Landscape rehabilitation	m²	0	\$ -	0	\$ -	#DIV/0!								
		Replace or install new boundary/fauna fencing	m	0	\$	0	3	#DIV/0!					4			
350	336 Slopes/Retai	Replace or install new noise barriers	m <sup>2</sup>			0	\$ -	#DIV/0!								
350		Stabilise batter slope	each	0		0										
		Repair /replace rock fall protection fencing or netting	each	0	\$	0	\$	#DIV/0!					$\top$			
		Repair retaining walls / reinforced soil structures / gabions	each	0		0										
360	Winter Main		-	0	\$ -	0	\$ -	#DIV/0!								
370		Snow clearing operations Emergency and Incident Response	km		\$ -		\$ -	#DIV/0!								
	NAL ASSETS				•		-	#014/0:								
	Rest Areas															
		Rest area - Rehabilitate	each	0	\$ -	0	\$ -	#DIV/0!								
400		Rest area - Permanent closure	each	0		0										
420	Roadside to 423	Roadside toilets - Rehabilitate	each	0		0										
		Roadside toilet - Permanent closure / removal	each	0	\$ -	0	\$ -	#DIV/0!					+	+		
		Roadside toilets - Portable toilets	each	0		0										
DRAINAGE		Manage 1														
510 to 550	All drainage 514	Replace or install new: surface drains and/or kerbs and gutters	m	0		0										
000		Install subsoil drains	m	0		0	-									
	533	Replace culverts	each	0		0										
		Replace headwalls and/or wingwalls	each	0	\$ -	0	\$ -	#DIV/0!								
		Replace pits  Penair or replace floodways	each	0		0							-			
		Repair or replace floodways Repair or remove sedimentation basins	each each	0		0										
		Repair or remove gross pollution traps	each	0		0										
TRAFFIC	ACILITIES							,								
	623, 625,	Replace or install new safety barriers	m	0	\$ -	0	\$ -	#DIV/0!								
	027	Replace or intall new pedestrian fencing		0	\$ -	0	\$ -	#DIV/0!	$\vdash \vdash$	+	$\vdash$	+	+	+		
		Replace or Intall new pedestrian tending Replace major signs	m each	0	\$ -	0	\$ -	#DIV/0! #DIV/0!		+		+	+	+	$\vdash$	
					\$ -		\$ -	#DIV/0!								
Council	signature	2:	Date:													

ANN	UAL KPM REPOR	Т					
КРМ		Thre					
No.	КРМ	AMBER	RED	Current res	ult	Change	Comment
ROUTI	NE SERVICES KPMs						
RA1	Routine Services expenditure	> 5%	> 15%	2%		<b>(</b>	Percentage actual Routine Maintenance expenditure exceeds the Benchmark Price.
RA2	Indirect Costs	Ranked in bottom 25% of State	Ranked in bottom 10% of State	Ranked 22 / 76 (Top 29%)		1	Indirect costs as a proportion of overall Routine Services
RA3	Maximising Supplementary Activities	Ranked in bottom 25% of State	Ranked in bottom 10% of State	Ranked 65 / 76 (Bottom 15%)		•	Expenditure on nominated Supplementary Activities (Sample by Activity Groups 210, 220, 230, 510, 520, 530 and 540) as a proportion of Routine Services expenditure.
RA4	Financial control	> ±2%	> ±5%	-8%		<b>•</b>	Percentage by which actual expenditure on Routine Services varies from agreed FUL.

	RTERLY KPM RI					
KPM	КРМ		shold	Current result	Change	Comment
No.	INE SERVICES KPMs	AMBER	RED			
RQ1	Forecasting accuracy	> ±10%	> ±20%	-6%	Ψ	Percentage by which actual expenditure on Routine Services varies from agreed forecast.
RQ2	Defect management	> 10%	> 20%	4%	<b>1</b>	Percentage of one kilometre segments that are non-compliant in regard to Mandatory Activities.
ORDEF	RED WORK KPMs					
OQ1	Value for money	> 5%	> 15%	7%	Ψ	Percentage that payment for Ordered Works (valued at more than \$100,000) exceeds the summation of Benchmark Prices.
OQ2	Project delivery	< 85%	< 70%	92%	Ψ	Percentage of projects that achieve completion date stated in the Work Order.
OQ3	Quality of work	> 2%	> 5%	1%	<b>1</b>	Percentage of rework for heavy patching, spray sealing, asphalt resurfacing and pavement rebuilding.
MANA	GEMENT KPMs					
MQ1	Inspections	> 5%	> 10%	8%	<b>↑</b>	Percentage of scheduled inspections not completed in quarter.
MQ2	Reporting	More than 2 weeks late	More than 1 month late	On time	$\Leftrightarrow$	Submission of complete and accurate quarterly Progress Report including the KPM report, accomplishment report and current RMAP.
MQ3	Quality System	> 2	> 5	1	<b>1</b>	Number of NCRs not closed out plus the number of NPSNs issued in the quarter.
MQ4	Customer service	>5%	>10%	4%	<b>1</b>	Percentage of enquiries or complaints within quarter that are unresolved for more than 4 weeks.



#### Document overview

Core Contract Documents	General Specifications General Conditions & Work Order Terms RTA M1 General Network Management Requirements RTA M2 Annexures	Maintenance Intervention and Investigatory	Fechnical Specifications RTA M20 Pavement RTA M30 Corridor RTA M40 Operating Assets RTA M50 Drainage
Annexures (RTA M2)	Annexure A The Road Network Annexure B Maintenance Responsibilities Annexure C Detailed Asset Schedules Annexure D Definition of Services Annexure E Key Performance Measures Annexure F Contact Names and Meetings Annexure G Reporting Requirements	Requirements Maintenance Rectification Requirements	RTA M60 Traffic Facilities  RTA M200 Pavement  RTA M300 Corridor  RTA M400 Operating Assets  RTA M500 Drainage  RTA M600 Traffic Facilities
General Contract Documents	Annexure H Records and Forms Annexure M Abbreviations and Definitions RTA G10 Traffic Management RTA G11M Road Occupancy RTA G21M Occupational Health & Safety RTA G34M Environmental Management RTA Q4M Quality System Requirements	Maintenance Specifications Roadwork Specifications	See list RTA M2 Annexure M.1. Example: RTA M211 Crack Sealing RTA M240 Shoulder Grading See list RTA M2 Annexure M.1. Example: RTA R131 Guide Posts RTA R161 Fencing



## Key differences

ITEM	SIMC	RMCC
Contract Term	4 Years	3 yrs & 9 Months + option to extend yearly
Services	Routine Lump Sum (12) Provisional Ordered Work Additional Ordered Work	Routine Services {~ 31(M) & 41 (S)}  Ordered Work  RFP. Can request price as cost+ with open book
Service Payment	<ul><li>Negotiated Routine Lump Sum (equal 12 monthly)</li><li>POW &amp; AOW (Monthly)</li></ul>	<ul> <li>RTA sets Fixed Upper Limit for Routine Services (Quarterly fee in advance</li> <li>Ordered Work (Monthly)</li> </ul>
Performance Mgmt.	Somewhat subjective CPR's	Self assessed KPM's, PEG's & PIP's
Maintenance Planning	Not required	Council develops RMAP's which indicate priorities & planned accomplishment
Insurance	Council elects PAI or own	PAI is compulsory

## RMCC - Road Maintenance Council Contract



